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Message Text

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ACTION NEA-09

INFO OCT-01 EUR-12 IO-10 ISO-00 DEAE-00 CIAE-00 INR-07

JUSE-00 NSAE-00 RSC-01 SNM-02 SY-04 TRSE-00 USIA-06

NSC-05 OES-03 OMB-01 AID-05 L-02 IGA-01 DODE-00 PM-03

HEW-02 AGR-05 H-01 /080 W
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R 300525Z JAN 75
FM AMEMBASSY KABUL
TO SECSTATE WASHDC 1204
INFO USMISSION GENEVA
AMEMBASSY ANKARA

C O N F I D E N T I A L SECTION 1 OF 2 KABUL 0618

E.O. 11652: GDS
TAGS: SNAR, AF
SUBJ: SEMI-ANNUAL REPORTING REQUIREMENTS/CONGRESSIONAL PRESENTATION

REF: STATE 12151

ANKARA FOR DEA

FOLLOWING PARAGRAPHS ARE KEYED TO REPORTING FORMAT OUTLINED REFTEL:

1) SECTION A, PARTS "A" THROUGH "E": AFGHANISTAN HAS NOT BEEN RECIPIENT OF MONEYS MADE AVAILABLE BY THE NARCOTICS PORTION OF THE FOREIGN ASSISTANCE ACT. NO EXPENDITURES DECSCRIBED REFTEL HAVE BEEN MADE FOR ACTIVITIES CONDUCTED.

2) SECTION A, PART "F": TWO DEA AMERICAN EMPLOYEES ARE AT EMBASSY, DEVOTING ALL OF TIME TO NARCOTICS CONTROL ACTIVITIES. NO OTHER AMERICANS DEVOTE AS MUCH AS 50 PERCENT OF THEIR TIME TO THIS.

3) SECTION B.

4) PART A. HIGHPOINTS OF SIGNIFICANT DEVELO
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PERIOD. PERIOD OF THIS REPORT HAS IN GENERAL BEEN CHARACTERIZED BY LIVENING GOA INTEREST IN CONTROLLING NARCOTICS TRAFFICKING AND GROWING ATTENTION TO THE ENFORCEMENT REALITIES OF DOING THIS. FACT OF GOA'S HAVING ACCEPTED UNFDAC ADVISOR WAS AN INITIAL BREAK THROUGH, BUT EVEN MORE IMPORTANT IS FACT THAT MODALITIES OF COOPERATION HAVE BEEN SERIOUSLY EXPLORED. DURING PERIOD OF THIS REPORT, UNFDAC ADVISOR AND HIS AFGHAN ASSOCIATES IN POLICE WORK APPEAR TO HAVE WORKED OUT A SATISFACTORY MODUS OPERANDI WHICH IN TURN CAN SERVE AS BASIS OF FURTHER AGREEMENT.

EMBASSY DOES NOT MEAN TO SUGGEST HOWEVER THAT ENFORCEMENT AND INTEREST IS COMPLETELY SATISFACTORY, OR EVEN THAT PROGRESS CAN BE ANYTHING BUT SLOW. LACK OF BUREAUCRATIC AND POLICE EFFICIENCY GENERALLY, LACK OF NARCOTICS EXPERTISE AND LACK EVEN OF SYSTEMATIC LEGAL FRAMEWORK WITHIN WHICH NARCOTICS CONTROL ACTIVITIES CAN TAKE PLACE ARE SERIOUS DETRIMENTS. FROM THE AMERICAN POINT OF VIEW, EXTRAORDINARY AFGHAN SENSITIVITY TOWARD ANY BILATERAL DRUG CONTROL PROGRAM SLOWS DOWN ACCOMPLISH-MENT OF OUR OWN PARTICULAR GOALS AND MAKES DIFFICULT THE ROLE OF USDEA IN THIS COUNTRY. EVEN HERE HOWEVER MISSION BELIEVES THAT WAYS CAN BE FOUND TO MAKE DEA MORE EFFECTIVE WITHOUT AROUSING AFGHAN FEARS. EMBASSY FOUND IT PARTICULARLY USEFUL TO HAVE AMBASSADOR VANCE VISIT DURING MID-NOVEMBER. VISIT SERVED AS FOCAL POINT OF EFFORTS DURING WHICH BOTH WE AND AFGHANS WENT FAR IN DEFINING OUR POSITIONS AND PLANNING STEPS FOR FUTURE.

5). PART B. DATA ON DRUG ABUSE, ABUSE PATTERNS. GOA RECOGNIZES SERIOUS OPIUM ADDICTION PROBLEM IN MAJOR ILLICIT POPPY CULTIVATION AREAS OF BADAKHSHAN AND NANGARHAR. RUGGEDLY INACESSIBLE TERRAIN, LACK OF ADMINISTRATIVE CONTROL, GENERAL BACKWARDNESS OF AREA, LACK OF MEDICAL SERVICES, AND PAUCITY OF VIABLE ECONOMIC ALTERNATIVES TO POPPY CULTIVATION CONTRIBUTE TO INTRACTABILITY OF PROBLEM. GOA DOES NOT, HOWEVER, BELIEVE THERE TO BE AN URBAN DRUG ABUSE PROBLEM WITH EXCEPTION OF FOREIGNER TRANSIENTS. WIDESPREAD TRADITIONAL USE OF HASHISH IS EITHER OVERLOOKED, IGNORED, OR NOT SEEN AS CONSTITUTING A PROBLEM.

6) PART C. PRODUCTION AND PROCESSING. IT APPEARS THAT PRODUCTION OF OPIUM AND CANNIBIS HAS CONTINUED UNABATED, HOWEVER HARD FIGURES ARE NOT NOW AND HAVE NEVER BEEN AVAILABLE. THERE HAS CONFIDENTIAL

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BEEN A 2 KG SEIZURE OF HEROIN BELIEVED TO HAVE BEEN PRODUCED IN AFGHANISTAN. MANUFACTURE BELIEVED TO HAVE INVOLVED IRANIAN CHEMIST. WE MAY SEE AN INCREASE IN SUCH ACTIVITY. PROCESSORS OF HASHISH OIL ARE BELIEVED TO HAVE BEEN DRIVEN OUT OF POPULATION CENTERS BY INCREASED ENFORCEMENT PRESSURE; YET THEY STILL APPEAR TO MEET DEMANDS OF WESTERN ENTREPRENEURS AND TRAFFICKERS IN AFGHANISTAN.

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7) PART D. TRAFFICKING TRENDS. THE JULY 1973 AFGHAN COUP AND SUBSEQUENT INTERNAL SECURITY OPERATIONS SERVED TO DISRUPT SIGNIFICANTLY MAJOR TRAFFICKING ORGANIZATION. EVEN SO, IRANIAN MARKET FOR AFGHAN OPIUM HAS BEEN SUPPLIED. TRAFFICKERS NOW AVOID MOVING LARGE QUANTITIES OVER MAJOR ROADS AND ARE BELIEVED TO SMUGGLE SMALL LOTS THROUGH REMOTE BORDER AREAS TO COLLECTION POINTS WEST OF AFGHAN/IRANIAN BORDERS. CANNABIS PRODUCTS ARE STILL WIDELY AVAILABLE AND ASIDE FROM RELOCATION OF OIL PROCESSORS, TRAFFICKING PATTERNS REMAIN UNCHANGED.

8. PART E) REGIONALAND MULTILATERAL COOPERATION. REGIONAL COOPERATION IN ENFORCEMENT IS ALMOST TOTALLY LACKING AND THERE ARE NOT SIGNS OF IMPROVEMENT. GOA HAS YET TO AFFILIATE WITH INTERPOL DESPITE PERSISTENT ADVICE AND OFFERS TO FUND THE PROJECT BY FRG. GOA ACTION ON DEA FURNISHED INVESTIGATIVE LEADS (SINCE JUNE 1974 SUCH INFORMATION HAS BEEN CHANNELED THROUGH UN NARCOTIC ENFORCEMENT ADVISOR) HAS BEEN UNSATISFACTORY IF TAKEN AT ALL.

(SEE ALSO PART G ON UNFDAC/AFGHAN ENFORCEMENT PROGRAM)

9 PART F. EMBASSY AND HOST GOVERNMENT ACTIVITIES. MISSION EFFORTS HAVE FOCUSED PRIMARILY ON SECURING GOA RECOGNITION OF DEA ROLE IN AFGHANISTAN SO THAT WE CAN MORE FULLY SUPPORT UNFDAC ENFORCEMENT PROGRAM, AND TO ENCOURAGE AND SUPPORT BOTH BILATERAL AND MULTILATERAL TRAINING TO INCREASE GOA'S ENFORCEMENT ABILITIES. AMBASSADOR VANCE'S NOVEMBER VISIT TO AFGHANISTAN PROVIDED EXCELLENT OPPORTUNITY BOTH TO EXPAND AND CLARIFY GOA UNDERSTANDING OF US INTERNATIONAL NARCOTIC CONTROL AIMS AND TO SHARPEN MISSION AWARENESS OF WHAT, GIVEN AFGHAN SENSITIVITIES TO VISIBLE BILATERAL NARCOTICS PROGRAMS, SHOULD BE SCOPE OF US NARCOTICS CONTROL ACTIVITIES WITHIN THIS COUNTRY.

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ACTION NEA-09

INFO OCT-01 EUR-12 IO-10 ISO-00 DEAE-00 CIAE-00 INR-07

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R 300525Z JAN 75
FM AMEMBASSY KABUL
TO SECSTATE WASHDC 1207
INFO USMISSION GENEVA
AMEMBASSY ANKARA

C O N F I D E N T I A L SECTION 2 OF 2 KABUL 0618

DURIHL INTENSICD FOLLOWUP TO VISIT GOA OFFICIALS APPEARED MORE WILLING TO RECOGNIZE ROLE OF DEA HERE AND OUR INTEREST IN WORKING WITH AND SUPPORTING UNFDAC OPERATION. (EVENTS IN EARLY 1975 HAVE ONCE AGAIN CREATED CLOUDY PICTURE OF HOW AFGHAN GOVERNMENT VIEWS USDEA ACTIVITIES HERE. EMBASSY HOPES TO RESOLVE THIS THROUGH MEETINGS WITH KEY MFA OFFICIAL IN NARCOTICS MATERS WHO WASOUT OF COUNTRY DURING LAST MONTHS 1974). MISSION EFFORTS TO ASSIST GOA WITH TRAINING MET WITH NEGATIVE RESULTS, APPARENTLY BECAUSE OF GOA SENSITIVITY TO BILATERAL NARCOTICS PROGRAMS AND/OR BUREAU-CRATIC INABILITY TO NAME CANDIDATES OR ACCEPT THOSE SUGGESTED BY US. (1975: WE HAVE JUST BEEN INFORMED BY MFA THAT GOA IS PUTTING FORWARD CANDIDATE FOR DEA ADVANCED INTERNATIONAL DRUG ENFORCEMENT SCHOOL NO. 10 SCHEDULED FOR MARCH 12-APRIL 25.)

(FOR MOST SIGNIFICANT DEVELOPMENT IN GOA ACTIVITIES SEE PART G)

10) PART G. ENFORCEMENT. MOST SIGNIFICANT GOA ACTION DURING PERIOD COVERED BY THIS REPORT IS ESTABLISHMENT OF NEW, UN FUNDED AND ADVISED ANTI-SMUGGLING UNIT WITH MININT. THIS 40-MAN UNIT HAS INITIALLY CONFINED ITS ACTIVITIES TO THE KABUL AREA, WHERE AVAILABILITY OF ILLICIT DRUGS HAS BEEN GREATLY REDUCED. THIS EFFORT IS STILL HAMPERED BY A NEAR TOTAL LACK OF ENFORCEMENT
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EXPERTISE. ONLY LONG TERM ADVISORY EFFORTS CAN BE EXPECTED TO IMPROVE THIS SITUATION. THEUN HAS FINISHED A DRAFT LAW WHICH IS NOW UNDER CONSIDERATION BY A SPECIAL COMMISSION THAT IS EXPECTED TO APPROVE AND PROMULGATE IT IN NEAR FUTURE.

THE UN REPORTS THE FOLLOWING SEIZURES FOR ALL AFGHANISTAN SINCE JUNE 1, 197: 3.5 TONS OPIUM; 2.5 KG HEROIN; 21,450 DOSAGE UNITS PHARMACEUTICAL MORPHINE; 50 GRAMS PHARMACEUTICAL MORPHINE POWDER; 14 KG HASHISH OIL; 1.5 TONS HASHISH; 150 DOSAGE UNITS LSD; 4,500 DOSAGE UNITS PHARMACEUTICAL AMPHETAMINE; 1.5 KG MANICURED CANNABIS.

IT SHOULD BE NOTED THAT THE BULK OF THESE SEIZURES WERE MADE IN THE COURSE OF INTERNAL SECURITY ACTIONS AS OPPOSED TO PLANNED DRUG INVESTIGATIONS BY THE NEW ANTI-SMUGGLING UNIT. TOTAL ARRESTS IN CONNECTION WITH THESE SEIZURES IS SAID TO BE 73 AFGHAN NATIONALS, 31 FOREIGNERS.

11) PART H. INCOME SUBSTITUTION. THERE IS CURRENTLY NO INCOME

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SUBSTITUTION PROGRAM IN AFGHANISTAN THOUGH GOA REMAINS INTERESTED IN A PROVINCE WIDE MULTISECTOR SURVEY AND ECONOMIC DEVELOPMENT PROJECT FOR BADAKHSHAN. THIS PROPOSAL IS PRESENTLY FAVORED BY MFA OVER THE UN/FAO PROPOSALS RE MODEST PILOT PROJECT.

12) PART I. TREATMENT/REHABILITATION/EDUCATION. AS SET FORTH KABUL 0592, GOA BELIEVES DOMESTIC DRUG ABUSE PROBLEM LIMITED TO PROVINCES WHERE POPPIES ARE CULTIVATED. THERE ARE NO PREVENTION/ TREATMENT/EDUCATION PROGRAMS IN THESE AREAS AS THEY ARE REMOTE, BACK-WARD, AND OF DIFFICULT ACCESS, AND CENTRAL GOVERNMENT HAS NO SUBSTANTIAL ADMINISTRATIVE CONTROL. LACK OF ANY SUCH PROGRAMS IN KABUL AND LARGER PROVINCIAL CENTERS REFLECTS GOA VIEW THAT, WITH EXCEPTION OF FOREIGN TRANSIENTS, THERE IS NO URBAN DRUG ABUSE PROBLEM.
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